Ordinance No. ____-___

RELATING TO GROWTH MANAGEMENT, AMENDING THE COMPREHENSIVE PLAN, AND CAPITAL FACILITIES PLAN

BE IT ORDAINED:

Section 1. General Findings. The Kitsap County Board of Commissioners (Board) makes the following general findings:

A. **General Regulation Reference.** Kitsap County is subject to the requirements of the Washington State Growth Management Act (GMA), Chapter 36.70A RCW.

B. **Review Mandate.** The GMA, RCW 36.70A.130, mandates that Kitsap County's Comprehensive Plan (Plan) and corresponding development regulations, including the Zoning Code and Map, be subject to continuing review and evaluation.

C. **Comprehensive Plan Updates**. In 2024, Kitsap County completed a periodic update of its Comprehensive Plan, which was adopted by Ordinance 637-2024. An annual amendment followed in 2025 via Ordinance 643-2025 with a mid-2026 update to address a Growth Management Hearings Board remand via Ordinance 646-2026. A docket for the 2026 annual update was approved in January 2026 by Resolution 008-2026.

D. **Parks and Recreation Update.** Kitsap County's Parks, Recreation, and Open Space (PROS) Plan was last adopted in July 2025 via Resolution 133-2025.

E. **Silverdale Regional Center Subarea Plan.** The Silverdale Regional Center Subarea Plan ("Silverdale Center Plan") was updated as a part of the 2024 Comprehensive Plan periodic update, but further detailed analysis was desired related to the center's regional center status.

F. **Docket.** The 2026 Comp Plan docket, initially adopted in January 2026, was amended by the Board on August 24, 2026 by Resolution No. 135-2026. The amendment removed the Illahee Community Plan as a proposed update (choosing instead to continue monitoring), added tasks to update to the PROS Chapter of the Comprehensive Plan and update the Parks and Recreation portion of the 2024 Capital Facilities Plan, and modified the process for adding other docket items through the standard docketing process.

G. **PROS Element Intent**. One purpose of this ordinance is to update the PROS Chapter of the Comprehensive Plan to restore the appropriate hierarchy of implementation with the Comprehensive Plan consistent with GMA. The purpose is also to update the Parks and Recreation portion of the 2024 Capital Facilities Plan.

H. **Silverdale Center Plan Intent.** Another purpose of this ordinance is to amend and update the Silverdale Regional Center Subarea Plan based on additional studies and analysis conducted since 2024.

DRAFT

I. **Public Participation**. There has been early and continuous public participation in the review of the proposed amendments, as required by the GMA, and consistent with the State Environmental Policy Act and Kitsap County Code.

J. **Statutory Compliance**. The Board finds that the amended Comprehensive Plan and associated development regulations adopted in this Ordinance are consistent with the GMA, CPPs, and other applicable requirements. In conducting its review of these amendments, Kitsap County has followed state law.

Section 2. Procedural Findings for the Parks and Recreation Update. The Board makes the following procedural findings for the PROS Element Update and the Parks and Recreation CFP Update:

A. **Scope and Strategy.** Between 2023 and 2025, Kitsap County Parks worked on a project to update the PROS Plan. The PROS Plan was approved by the Board on July 28, 2025 via Resolution 133-2025. As part of the PROS Plan development process, the Department of Community Development (DCD) determined the 2025 PROS Plan to be consistent with the 2024 Comprehensive Plan, based on a consistency review. In June 2024, the Board was briefed on an amendment of the docket to include updating the PROS Element of the Comprehensive Plan. In July 2026, a gap analysis was conducted to identify gaps in the Comprehensive Plan's PROS Element, and DCD made recommendations to update the PROS Chapter of the Comprehensive Plan to restore the appropriate hierarchy of implementation with the Comprehensive Plan and to update the Parks and Recreation portion of the 2024 Capital Facilities Plan.

B. **General Public Participation and Outreach.** Consistent with GMA, the County held numerous opportunities for public participation throughout the process. The County kept a record of these public engagement opportunities along with their dates. Outreach can be generally summarized as follows:

   a. **Community Engagement and Public Review.** Kitsap County Parks conducted broad community and stakeholder engagement throughout the PROS Plan Update, including surveys, stakeholder interviews, Tribal coordination, public meetings, and outreach through multiple County communication channels. The Draft PROS Plan was made available for public review, with opportunities for written and verbal comment and a dedicated project webpage providing project materials and responses. The Plan also underwent review by the Parks Advisory Board, Planning Commission, and Board of County Commissioners, as well as State Environmental Protection Act (SEPA) review. Public input received throughout these processes informed revisions to the Plan prior to its adoption in 2025.

C. **Updating the Docket.** Following the annual docketing process, the Board deliberated on the scope and details of the final docket on January 12, 2026. On June 24, 2026, the Board of County Commissioners were briefed during a work study on the amendment of the docket to include updating the PROS Element in the Comprehensive Plan.

DRAFT

<u>Section 3</u>. Procedural Findings for the Silverdale Center Plan update. The Board makes the following procedural findings for the Silverdale Center Plan:

A. **Scope and Strategy.** The Planning Commission conducted regular information sharing and work study sessions throughout the Plan update process. All sessions were open to the public. These briefings and work sessions were held during major milestones of the project and generally occurred in relationship to the (1) initial project kick off, scoping, and direction, (2) outreach and timeline, and (3) review of draft documents and recommendations.

The Board conducted regular information sharing and work study sessions throughout the Plan update process. All sessions were open to the public. These briefings and work sessions were held during major milestones of the project, and general occurred in relationship to the (1) initial project kick off, scoping, and direction, (2) outreach and timeline, and (3) review of final draft documents and adoption.

B. **Market Study.** In Spring and Summer 2025, a market study was conducted to support subarea planning and regional center recertification by PSRC.

C. **General Public Participation and Outreach.** Consistent with GMA, the County held numerous opportunities for public participation throughout the process. The County kept a record of these public engagement opportunities along with their dates. Outreach can be generally summarized as follows:

a. **Workshops and Open House.** A community kick-off and visioning workshop was held on May 15, 2025 on Zoom with approximately 27 members of the public attending. The attendees were divided into breakout groups to generate ideas around commercial development and services, housing, third spaces, and mobility and connectivity. A second community workshop was hosted August 20, 2025 at the Central Kitsap Fire and Rescue Headquarters with the purpose of exploring ideas to improve connectivity, enhance public amenities, expand housing options, grow local business opportunities and more. A community open house was hosted on May 21, 2026, at the Central Kitsap Fire and Rescue Headquarters to elicit feedback on the 90% draft from the community.

b. **Stakeholder Workshops.** Two stakeholder workshops were held, one on June 26, 2025 focusing on the feedback from the first community workshop and survey and aligning on a shared vision and priorities for the center's future. The second workshop took place September 30, 2025 focusing on advancing transportation and development frameworks, infill development strategies, outline near-term and long-term priorities, and establishing an initial framework for design and development standards.

c. **Community Consultations and Stakeholder Engagement.** In 2025 and 2026, County staff convened various meetings or outreach opportunities with stakeholder groups to present and discuss the Silverdale Center project. The groups included but were not limited to the Kitsap Building Association, Port of Silverdale, Silverdale Community Center Committee, and Great Peninsula Conservancy.

d. **Community Advisory Council (CAC) meetings.** County staff provided updates and presentations to the Central Kitsap Community Council (CKCC).

e. **Tribal Coordination Meetings.** County staff discussed the Silverdale Center Plan at regular tribal coordination meetings.

f. **Public Noticing.** Meetings, events, and public comment periods were noticed through the electronic GovDelivery system, posted on the project webpage, and in some cases posted

DRAFT

using social media, and locally posted flyers. Proper noticing procedures were followed for all public hearings and release of the draft and final environmental impact statement, such as posting in the Kitsap Sun Newspaper, or sending to the Ecology SEPA register.

g. **Project webpage.** Kitsap County created a dedicated webpage for the Silverdale Center Plan update, Silverdale Center Plan. The webpage provides an opportunity for the public to stay current with emerging issues and events related to the Plan update, as well as provide comments, sign up for notifications, and review all draft documents and maps related to the update.

Section 4. Procedural Findings for the 2026 Comprehensive Plan Amendment that includes the Parks and Recreation Update and the Silverdale Center Plan update. The Board makes the following procedural findings for the 2026 Comprehensive Plan Amendment:

A. **State Environmental Policy Act – Comp Plan PROS Element.** DCD issued a SEPA DNS on August 25, 2026, which included a 14-day public comment period (closing on September 8, 2026).

B. **Planning Commission – Comp Plan PROS Element.** The Planning Commission held a public hearing on the proposed amendments to the PROS Element and the Parks & Recreation portion of the Capital Facilities Plan on September 15, 2026. The public comment period will be open from August 31, 2026 – September 15, 2026.

D. **Board of County Commissioners – Comp Plan PROS Element.** The Board held a public hearing on the proposed amendments to the PROS Element and the Parks & Recreation portion of Comprehensive Plan on November 9, 2026.

E. **Comprehensive Plan Policy Consistency.** The Comprehensive Plan update is consistent with PSRC's Vision 2050 and the Kitsap Countywide Planning Policies.

F. **PROS Plan Update.** Kitsap County adopted its first Parks, Recreation, and Open Space (PROS) Plan in 2006, with updates in 2012 and 2018. Following a public process and recommendation for approval by the Parks Advisory Board and Planning Commission, the most current PROS Plan was updated and approved by the Board on July 28, 2025.

G. **PROS Plan consistency with Comprehensive Plan.** DCD determined the 2025 PROS Plan to be consistent with the 2024 Comprehensive Plan, based on a consistency review.

Section 5. Substantive Findings related to the Comprehensive Plan PROS Element and Capital Facilities Plan. The Board makes the following findings with respect to the updated PROS Element and the Parks and Recreation chapter of the Capital Facilities Plan.

A. The Comprehensive Plan update reflects local circumstances and bears a substantial relationship to the public's general health, safety, and welfare.

B. A gap analysis was conducted to identify gaps in the Comprehensive Plan's PROS Element and the Department of Community Development made recommendations to update the PROS Chapter of the Comprehensive Plan to restore the appropriate hierarchy of implementation with

DRAFT

the Comprehensive Plan and to update the Parks and Recreation portion of the 2024 Capital Facilities Plan to use updated data from the 2025 PROS Plan.

C. The amended PROS Element and the Parks and Recreation portion of the 2024 Capital Facilities Plan is consistent with Kitsap County-wide Planning Policies and complies with requirements of the GMA RCW 36.70A.070.

Section 6. Substantive Findings related to the Silverdale Regional Center Subarea Plan. The Board makes the following findings with respect to the updated Silverdale Regional Center Subarea Plan.

A. The proposed Comprehensive Plan update is consistent with the Washington State GMA, including the fifteen statewide planning goals contained therein and SEPA.

B. The Comprehensive Plan update is consistent with PSRC's Vision 2050 and the Kitsap Countywide Planning Policies.

C. The Comprehensive Plan update reflects local circumstances and bears a substantial relationship to the public's general health, safety, and welfare.

D. The previously adopted Silverdale Regional Center Plan is consistent with the Comprehensive Plan; however, more detail related to 'regional growth centers' development, public investment, transportation improvements and multi-modal connectivity, and design concepts was needed to help transform the development of the Silverdale Regional Center into an active and vibrant 24/7 community, as planned under regional multi-county planning policies.

Section 7: Adoption.

The Kitsap County Board of Commissioners, based on the foregoing findings does hereby adopt pursuant to GMA, Chapter 36.70A RCW, and Article 11, Section 11 of the Washington Constitution:

A. **Comprehensive Plan – Parks, Recreation, and Open Space Element**. Comprehensive Plan Chapter 7, the PROS Element attached hereto as **Attachment A** and incorporated herein into the Kitsap County Comprehensive Plan by this reference.

B. **Comprehensive Plan – Silverdale Regional Center Subarea Plan**. Comprehensive Plan Chapter 13, Silverdale Regional Center Subarea Plan attached hereto as **Attachment B** and incorporated herein into the Kitsap County Comprehensive Plan by this reference.

C. **Capital Facilities Plan – Parks and Recreation Section.** Capital Facilities Plan Section 4.4, Parks and Recreation, included in **Attachment C** attached hereto and incorporated herein into the Kitsap County Capital Facilities Plan by this reference.

D. **Silverdale Regional Center Plan**. The report for the Silverdale Regional Center Plan 2026 attached hereto as **Attachment D** and incorporated into the Kitsap County Comprehensive Plan as Appendix E by this reference.

DRAFT

Section 8: Scrivener's Error. Should any amendment made to this Ordinance that was passed by the Board during its deliberations inadvertently be left out of the final printed version of the plan, maps, or code, the explicit action of the Board as discussed and passed shall prevail upon subsequent review and verification by the Board and shall be corrected.

Section 9: Severability.

If any provision of this ordinance or its application to any person or circumstance is held invalid or unconstitutional, the remainder of the ordinance or its application to other persons or circumstances shall not be affected.

Section 10: Effective Date.

The effective date of this ordinance will be upon adoption.

DRAFT

Adopted this _____ day of _____ 2026

BOARD OF COUNTY COMMISSIONERS
Kitsap County, Washington

ATTEST:

ORAN ROOT, Chair

CHRISTINE ROLFES, Commissioner

Tabatha Hoesch, Clerk of the Board

KATHERINE T. WALTERS, Commissioner

Approved as to form:

Lisa Nickel, Deputy Prosecuting Attorney

DRAFT

1

Attachment A - Comprehensive Plan – Parks, Recreation, and Open Space Element

DRAFT

Attachment B - Comprehensive Plan – Silverdale Regional Center Subarea Plan

DRAFT

1 Attachment C - Capital Facility Plan – Parks and Recreation Section

2

DRAFT

1 Attachment D - Silverdale Regional Center Plan

DRAFT