



KINGSTON, WA

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CHAPTER 10

Kingston Subarea Plan



Kingston Subarea Plan

VISION FOR KINGSTON

Kingston is a small ferry community, located on Appletree Cove, known for its sweeping views of Puget Sound and both the Cascade and Olympic Mountain ranges. It is bordered by rural residential properties on three sides and Puget Sound to the east. The community offers small-town character as well as a recently built multi-generational community center, small locally owned businesses, and several parks and trails within walking distance from the Old Town Center. The waterfront encompasses a port with a large marina, public beach access and a terminal for the Washington State Ferry Kingston-Edmonds route and a Kitsap Transit fast foot ferry that connects Kingston to Seattle, making it a key transportation hub between the Olympic and Kitsap Peninsulas and the Seattle metropolitan area. The community also serves as a commercial and service destination for North Kitsap.

The Kingston Urban Growth Area (UGA), the northernmost UGA in Kitsap County, was established in May 1998 through adoption of the Kitsap County Comprehensive Plan, encompassing approximately 1,400 acres. The Kingston UGA includes three design districts - Old Town, adjacent to the marina and ferry terminal; and two that are uptown. Lindvog Commercial, which straddles State Route 104, and Village Green, which sits entirely on the south side of State Route 104 and reflects the neighborhood in and around the Village Green Community Center and park.

A portion of Kingston is designated as a High-Capacity Countywide Center in the Kitsap Countywide Planning Polices (CPPs). This Countywide Center and the remainder of the Kingston UGA must accommodate increased population, employment, and housing growth consistent with those designations.

Kingston promotes expanded development opportunities in its downtown as infill development occurs and major projects including the SR104 realignment and Port of Kingston redevelopment occur. Improved street aesthetics and parking infrastructure will create a more walkable community and encourage accessibility to local shops and restaurants. Expanded infrastructure such as sidewalks, bike lanes connecting activity centers such as the community center, local schools, and retail and service businesses will increase health, safety, and connectedness within the community.

With multiple high-capacity transit opportunities to the greater Seattle Area, Kingston is a part of critical transit system for the community, commuters, and tourists. Service by multiple ferry systems must be maintained and expanded to meet expected growth. Kingston must balance this growth with its history as a welcoming and family friendly community that values a healthy and sustainable environment, quality education, and recreational resources for all ages. By prioritizing preservation and development of diverse housing types, Kingston intends to maintain and increase its posture as an affordable and inclusive community.

The vision for Kingston focuses on the continued preservation and protection of open space, forests, and critical habitat areas in the surrounding sensitive environment. As an Urban Growth Area, Kingston will expand on the success of the Village Green Project and continue to develop better public facilities and infrastructure as it grows. County support of local economic development and Kitsap Transit and State support in managing the impact of regional transportation are vital to Kingston’s vision and vitality.



Figure 29. Kingston UGA Zoning Map – Board of County Commissioners Direction Preferred Alternative

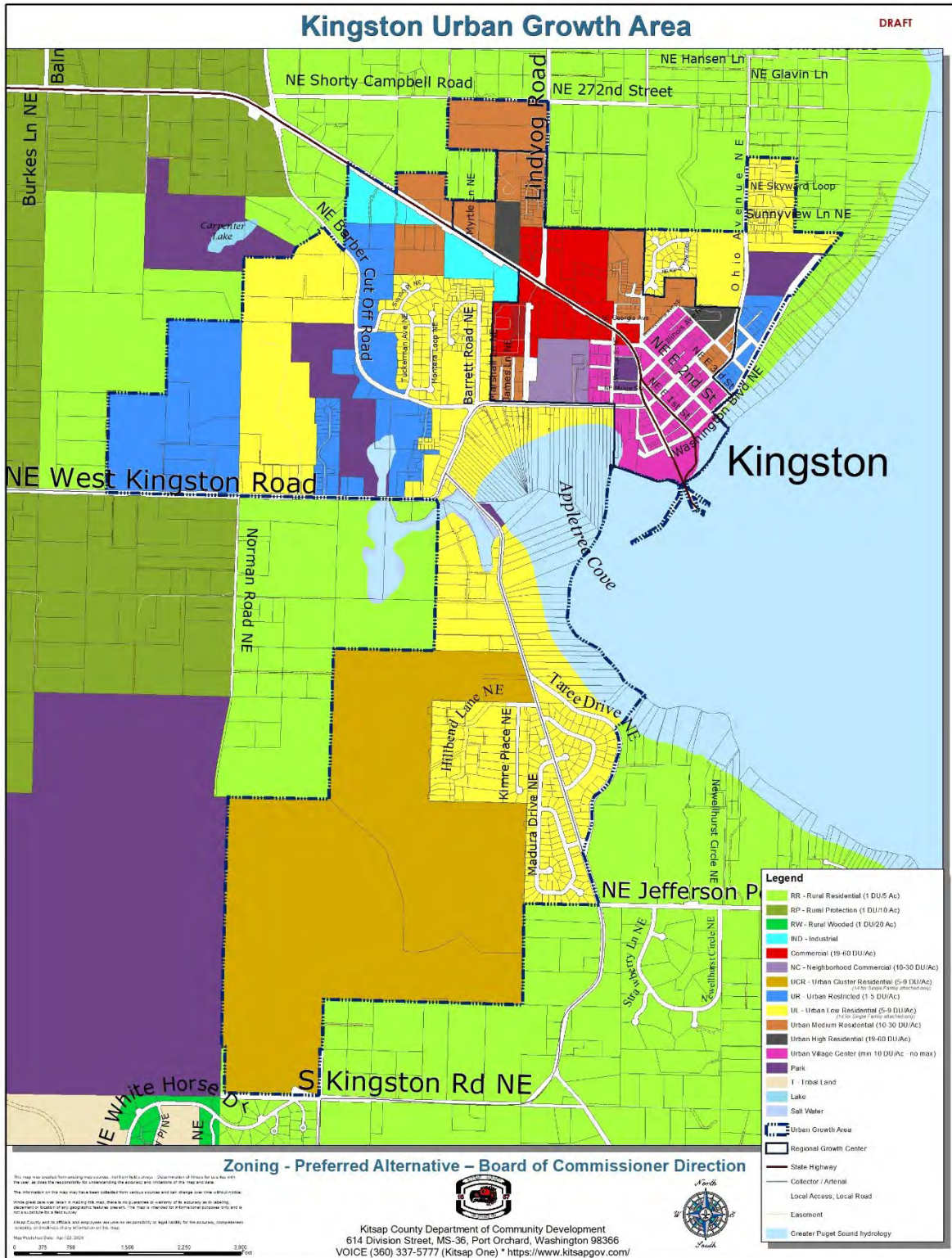
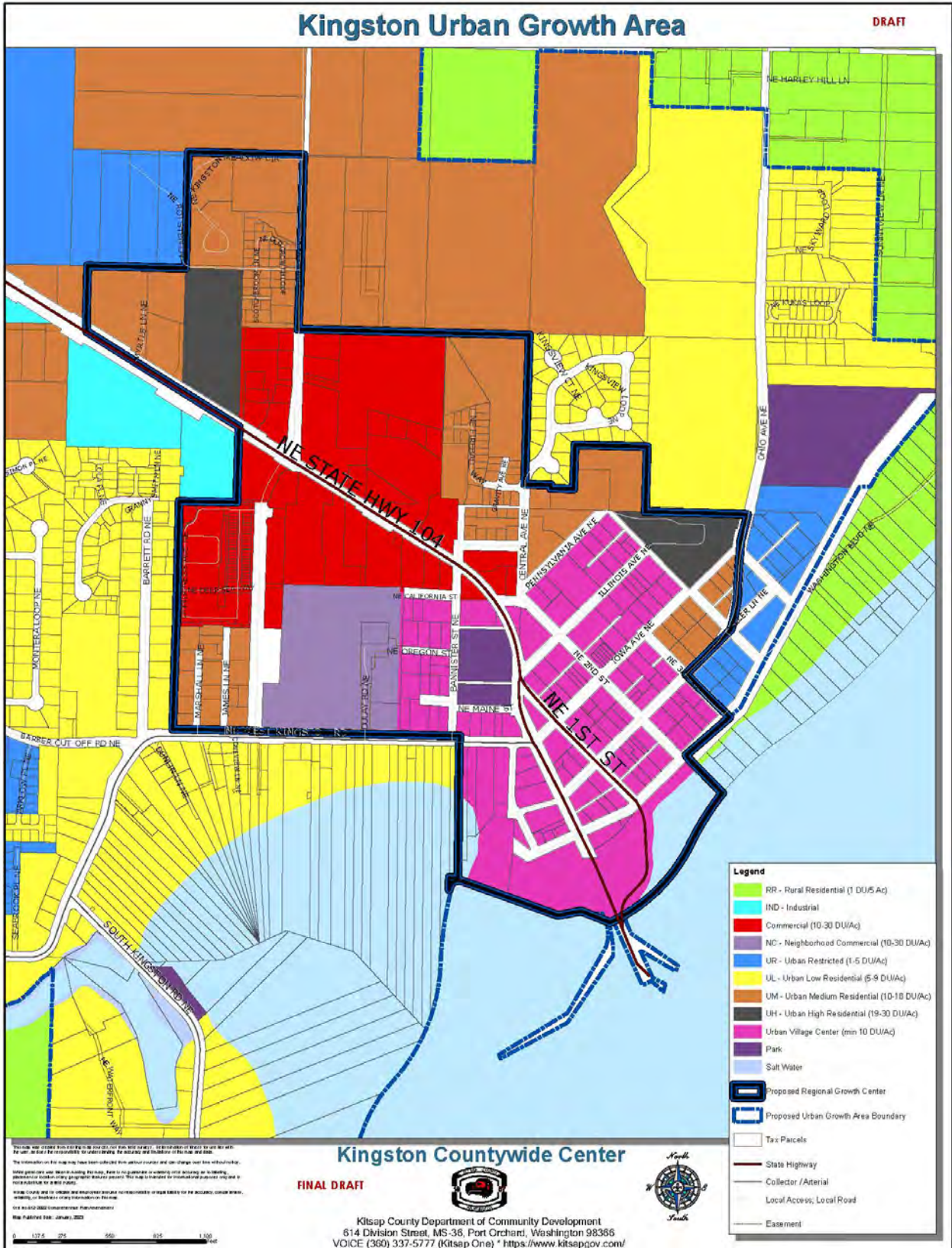


Figure 30. Kingston Countywide Center Zoning Map – Board of County Commissioners Direction Preferred Alternative



Kingston Goals, Policies, and Strategies

COMMUNITY

Kingston Goal 1.

Identify, protect, and promote community identity and history.

Kingston Policy 1.1. Preserve Kingston’s small-town waterfront and maritime character and local history through community planning and development.

Kingston Policy 1.2. Promote community organizations and events that maintain, enhance, and promote community character.

Kingston Policy 1.3. Preserve the community’s historic cultural assets in public planning and development projects.

Kingston Policy 1.4. Support the Kingston community’s discussions of incorporation with access to readily available data regarding revenues and costs of service to the Kingston UGA.

Kingston Strategy 1.a. Notify the Kingston Historical Society in addition to mandated agencies when artifacts or evidence of historic structures or activities are unearthed or otherwise discovered.

Kingston Strategy 1.b. Provide available materials to promote a community inventory of cultural resources: places and events significant to Kingston’s history and people, including natural landmarks, settler contact with the Suquamish and S’Klallam Tribes, military and maritime history, timber and commercial enterprises, homesteads and early town life, community organizations, milestones and special occasions, and national contributions of local figures.

Kingston Strategy 1.c. Encourage self-guided tours that highlight Kingston’s community inventory of cultural resources.

Kingston Strategy 1.d. Develop interpretive signage recognizing sites in the community inventory.

Kingston Strategy 1.e. Promote educational seminars that feature the community inventory.

Kingston Strategy 1.f. Engage in a campaign that educates the general public about identifying and understanding the significance of cultural resources and how protecting historic assets may be integrated into urban development or other land uses.

Kingston Strategy 1.g. Explore funding for the preservation of historic, archaeological, and cultural resources.

LAND USE

Kingston Goal 2.

Involve the Kingston community in review and revision of goals, policies, and development regulations.

Kingston Policy 2.1. Provide support to the Kingston Community Advisory Council (KCAC) to review the sub area plan to ensure code provisions and design standards are achieving the vision for downtown Kingston, incorporating public feedback, and supporting redevelopment.

Kingston Policy 2.2. Acknowledge past community planning efforts in updates to policies and codes (e.g., Kingston UVC Taskforce).

Kingston Strategy 2.a. Every three years, establish a community workgroup process to review the Kingston Design standards and code provisions to ensure they are in alignment with the comprehensive plan update goals and policies.

Kingston Goal 3.

Encourage development that is compatible with Kingston's character and maritime history.

Kingston Policy 3.1. Consider the impact on view corridors when approving new developments.

Kingston Strategy 3.a. Apply the Kingston Design Standards in the permitting process.

Kingston Goal 4.

Support redevelopment in the Kingston Countywide Center.

Kingston Policy 4.1. Encourage a mix of urban residential, mixed-use, and commercial development in the downtown core as defined by the boundaries of the Kingston Countywide Center.

Kingston Policy 4.2. Prioritize the required infrastructure to encourage urban medium and high-density residential uses near commercial areas and public spaces.

Kingston Strategy 4.a. Revise densities, heights, setbacks, infrastructure, parking, and other requirements in the Kingston Countywide Center to eliminate barriers for developing small parcels and explore incentives to promote aggregation of small lots into larger parcels.

Kingston Strategy 4.b. Revise the subdivision regulations to remove barriers to the creation of short subdivisions and multi-family development in the Kingston Countywide Center.

Kingston Strategy 4.c. Assess opportunities for development to meet recreational and open space requirements off-site where there are existing services and amenities are within one-quarter mile.



Kingston Strategy 4.d. Assess roadways in the Kingston Countywide Center to identify where right of way could be reduced to incentivize redevelopment.

Kingston Strategy 4.e. Review fire department requirements for small developments in the Kingston Countywide Center for alternatives that preserve safety and consider existing fire infrastructure and historic street patterns.

Kingston Strategy 4.f. Explore grant and other funding opportunities to address infrastructure needs.

Kingston Goal 5.

Promote adequate parking to meet Kingston's needs while encouraging transit and non-motorized options.

Kingston Policy 5.1. Collaborate with community groups and the Port of Kingston to develop a parking plan for the Kingston Countywide Center.

Kingston Strategy 5.a. Explore the reduction of parking requirements to promote transit route expansion.

Kingston Strategy 5.b. Complete a public parking availability and accessibility study, considering updates or changes to parking requirements relating to occupancy in the Kingston Countywide Center.

Kingston Strategy 5.c. Coordinate public and private partnerships in review of the existing public parking availability and future expansions.

ECONOMIC DEVELOPMENT

Kingston Goal 6.

Support Kingston's maritime economy

Kingston Policy 6.1. Support Port initiatives designed to prioritize maritime and water dependent uses (e.g., boat/kayak rentals).

Kingston Policy 6.2. Explore partnerships with the Port of Kingston to seek grants for maritime uses, mixed use development, and environmental protections.

Kingston Policy 6.3. Support the development of lodging opportunities in Kingston by reviewing zoning and regulatory requirements to remove any barriers.

Kingston Strategy 6.a. Implement way-finding signage consistent with the community's identity to highlight local businesses, history, attractions, and trails, especially during the development of infrastructure projects.

Kingston Strategy 6.b. Support tourism groups, the Port of Kingston, the Kingston Chamber of Commerce, and the Kitsap Economic Development Alliance to assess tourism opportunities and develop strategies to promote tourism.

Kingston Goal 7.

Within the Kingston Urban Growth Area, support locally owned businesses, cottage industries, and home businesses.

Kingston Policy 7.1. Encourage the development of telecommunication and broadband infrastructure to serve the Kingston UGA.

Kingston Policy 7.2. Collaborate with local organizations and agencies including the Chamber of Commerce, Kitsap Public Utilities District, and Port of Kingston to foster and promote an information system infrastructure and promote a business atmosphere that encourages and supports technology-based industry.

Kingston Policy 7.3. Encourage small business development and business incubators.

Kingston Goal 8.

Support tourism to enhance the local economy.

Kingston Policy 8.1. Foster partnerships with the North Kitsap Tourism Coalition, Visit Kitsap, the Port of Kingston, the Kingston Chamber of Commerce, the Greater Kingston Economic Development Committee, and other organizations to promote tourism and business development.

HOUSING

Kingston Goal 9.

Promote the development of affordable housing within the Kingston UGA

Kingston Policy 9.1. Monitor Kitsap County-owned property in the Kingston UGA and assess their availability for affordable housing projects.

Kingston Policy 9.2. Review and revise as appropriate regulations to improve the viability and long-term sustainability of affordable housing projects.

Kingston Policy 9.3. Incentivize affordable housing projects through negotiation of development agreements, creation of multi-family taxation exemptions, and other allowable methods (see Appendix B).



Kingston Policy 9.4. Support Housing Kitsap, housing agencies, and non-profit housing providers in considering affordable housing projects within the Kingston UGA.

Kingston Policy 9.5. Encourage private property owners with vacant property or property available for redevelopment within Kingston’s UGA to consider affordable housing projects.

Kingston Policy 9.6. Promote housing diversity including missing-middle housing (e.g., duplex townhomes, cottage housing) within existing and planned residential developments.

Kingston Goal 10.

Consider affordable housing projects within the Kingston UGA for any County-administered funding programs.

Kingston Policy 10.1. Partner with non-governmental groups and non-profits (e.g., Kitsap Affordable Housing Task Force and Kingston Affordable Housing Working Group) to ensure knowledge and participation in local funding opportunities.

Kingston Goal 11.

Encourage increased support services in the Kingston UGA to serve residents in need of affordable housing.

Kingston Policy 11.1. Work with County agencies and non-government service providers to increase the local availability of services for mental health support, social work case management, private duty caregiver assistance, alcohol and chemical dependency treatment, disability assistance, and healthcare.

Kingston Policy 11.2. Encourage transit agencies such as Kitsap Transit and Washington State Ferries to provide reliable and expanded transportation options for residents in the Kingston UGA.

Kingston Goal 12.

Monitor housing types including emergency housing and provide policy direction to facilitate adequate housing for all economic segments living in the Kingston UGA.

Kingston Policy 12.1. Seek to ensure that unhoused options in the Kingston UGA include long term supportive housing for those who are unhoused and others with special needs, affordable housing for low-income seniors and others, “missing middle” housing, workforce housing, and market rate housing.

Kingston Policy 12.2. Work with Kingston Community Advisory Council to support ongoing efforts to provide severe weather shelter services and/or warming stations in public buildings.

Kingston Strategy 12.a. Explore increased density and building heights, reduced parking requirements, lower impact fees and permitting fees, and expedited permit processing for affordable housing projects.

Kingston Strategy 12.b. Adopt ordinances, development regulations, and zoning regulations to reduce barriers to the construction and use of Accessory Dwelling Units (ADUs) for long term rental housing in the Kingston UGA.

Kingston Strategy 12.c. Support community and housing organization efforts to fund affordable and supportive housing efforts in the Kingston UGA.

ENVIRONMENT AND SUSTAINABILITY

Kingston Goal 13.

Protect and work to restore wildlife habitat, marine shorelines, wetlands, streams, and other natural areas in the Kingston UGA.

Kingston Policy 13.1. Support community work with non-profit groups to acquire land for conservation and preservation of wildlife habitat.

Kingston Policy 13.2. Participate in the West Sound Watersheds Council and support Puget Sound Salmon Recovery programs.

Kingston Policy 13.3. As feasible, acquire shoreline property and conservation easements in Kingston for public stewardship and habitat protection.

Kingston Policy 13.4. Coordinate an integrated network of open spaces that could expand recreational opportunities for both residents and visitors and that takes advantage of Kingston's visual amenities and natural environment.

Kingston Goal 14.

Reduce sources of pollution in the built and natural environment of Kingston.

Kingston Policy 14.1. Partner with Puget Sound Clean Air Agency to identify and establish strategic initiatives and projects that will protect public health, improve neighborhood air quality, and reduce our region's contribution to climate change.

Kingston Policy 14.2. Establish a community culture that supports pedestrians and non-motorized forms of transportation.

Kingston Policy 14.3. Identify and reduce systemic energy waste and its associated GHGs.

Kingston Policy 14.4. Reduce water and soil pollution from land uses and development.



Kingston Policy 14.5. Educate and build a culture in the greater Kingston community about the marine environment and the unique nexus of estuarine and lowland stream environments to inspire future stewards of our natural heritage.

Kingston Strategy 14.a. Review and consider tree canopy requirements to promote GHG emission absorption.

Kingston Strategy 14.b. Support ferry traffic solutions, in alignment with the WSF 2040 Long Range Plan, that leverage both system-wide and Kingston-Edmonds route-specific adaptive management strategies to reduce peak demand in closer alignment with supply.

Kingston Strategy 14.c. Support measures such as peak fares in the ferry system to reduce vehicle idling and queuing which results in increased vehicle emissions.

Kingston Strategy 14.d. Encourage expansion of sewer service to properties served by existing septic systems within the Kingston UGA through ULIDs, Developer Extensions, and other development options.

Kingston Goal 15.

Encourage businesses that intentionally work to build and support a healthy natural environment.

Kingston Policy 15.1. Support locally based businesses that intentionally address environmental sustainability (e.g., green building practices, recycling of construction or demolition waste, non-motorized services).

PARKS, TRAILS, AND OPEN SPACE

Kingston Goal 16.

Support access to and within regional parks, local pocket parks, and public beaches for active recreational use, passive enjoyment of the natural environment, and conservation of natural habitat.

Kingston Policy 16.1. Prepare a Kingston conservation plan and list of potential properties for conservation, preservation, and wildlife enhancement in coordination with Great Peninsula Conservancy, West Sound Watersheds Council, and Puget Sound Salmon Recovery programs.

Kingston Policy 16.2. Acquire shoreline property for public access to Apple Tree Cove, Port Gamble, Miller Bay, Puget Sound, and local lakes, including Carpenter Lake and Miller Lake.

Kingston Strategy 16.a. Seek funding to acquire and protect marine and riparian shoreline for conservation and habitat preservation.

Kingston Strategy 16.b. Survey and analyze public lands for potential value as park land, trails, or open space.

Kingston Strategy 16.c. Clarify public access opportunities along beaches and tidelands around Apple Tree Cove and publish maps and other information to the public.

Kingston Strategy 16.d. Support the Kitsap Peninsula Water Trail by developing water trail launch and rest facilities in the Kingston area.

Kingston Goal 17.

Provide Kingston with the open space, sports, and playground facilities to support recreation, sports, healthy exercise, and social activities for all members of the greater Kingston population.

Kingston Policy 17.1. In accordance with the Kitsap Parks and Recreation Department PROS Plan, develop and maintain an inventory of Kingston and North Kitsap parks, open space, and sports facilities available for use by the general population and organized sports clubs.

Kingston Policy 17.2. Based on public surveys, growth projections, and other data, prepare and publish a gap analysis to show the current and future need for public sports and recreational facilities.

Kingston Policy 17.3. Develop dog parks within or near the Kingston UGA and establish a program for their maintenance and support.

Kingston Strategy 17.a. Acquire land and develop sports fields, courts, and playground facilities as the population growth warrants to serve the greater Kingston area to support local, regional, and invitational sports events to include:

- Baseball and softball fields
- Fields for soccer, lacrosse, and ultimate frisbee
- Football fields
- Outdoor basketball courts
- Pickleball and tennis courts
- Frisbee golf course

Kingston Strategy 17.b. Develop criteria for location and design of local dog parks.

Kingston Strategy 17.c. Identify and evaluate areas for dog parks and seek funding for acquisition and maintenance.

Kingston Strategy 17.d. Establish a plan, budget, and volunteer group for the upkeep of the dog park facility in coordination with the local parks district.

Kingston Strategy 17.e. Improve and expand parking and signage for the “Kingston entrance” to the North Kitsap Heritage Park located at the south end of Norman Road.



Kingston Goal 18.

Ensure public participation in development of plans for maintenance and operation of parks, open space, fields, and facilities in the Kingston area including volunteer efforts.

Kingston Policy 18.1. Coordinate discussions of new, renovated, or existing parks and open space plans and facilities with community groups (e.g., Kingston Community Advisory Council, Rotary, Village Green Metropolitan Park District, Chamber, Port of Kingston) and residents.

Kingston Policy 18.2. Consult with state agencies, local Tribes, and local jurisdictions to provide parks, open space, fields, and facilities that support active and passive recreation.

Kingston Goal 19.

Support the Village Green Community Center as a central aspect of the Kingston UGA.

Kingston Policy 19.1. Consider the Village Green property and facilities when locating new community activities and assets in Kingston.

Kingston Policy 19.2. Leverage the Village Green Community Center to provide increased access to County services by north county residents and businesses. Ideas include office hours by the County Commissioner and key department teams (DCD), pop-ups to offer services or explain new projects.

TRANSPORTATION**Kingston Goal 20.**

Support the development of housing diversity, multi-family, and mixed-use housing in the Kingston Countywide Center through expanded transportation options.

Kingston Policy 20.1. Promote expansion of access and accessibility of transit and transit facilities within the Kingston UGA.

Kingston Strategy 20.a. Coordinate with Kitsap Transit and Washington State Ferries to provide access and service frequencies necessary to support planned population and employment growth and densities.

Kingston Goal 21.

Improve compatibility between ferry traffic and residential and commercial uses in the Kingston UGA.

Kingston Policy 21.1. Work with WSDOT to expedite the installation of ferry traffic flow improvement methods to improve traffic flow within the Kingston UGA.

Kingston Strategy 21.a. Support development of the Active Traffic Management System (ATMS) project.

Kingston Strategy 21.b. Until installation of the ATMS system, encourage WSDOT to train staff on traffic management methods that expand access to Kingston businesses and amenities for passengers during ferry wait times.

Kingston Strategy 21.c. Promote the development of a remote ferry vehicle holding lot.

Kingston Strategy 21.d. Support the SR104 realignment project.

Kingston Strategy 21.e. Encourage WSDOT exploration of demand management strategies to reduce peak volumes. Examples include peak fares.

Kingston Strategy 21.f. Review traffic stoplight timing patterns that would prioritize ferry traffic flow within the Kingston UGA.

Kingston Strategy 21.g. Encourage improvements to the Kitsap Transit Ferry dock to allow severe weather use.

Kingston Goal 22.

Provide safe, accessible walk, bike, and roll routes within Kingston and to other communities.

Kingston Policy 22.1. Plan and construct walk, bike, and roll facilities described in the Kingston Complete Streets Study, connecting to those in the greater Kingston area.

Kingston Policy 22.2. Expand ADA compliant sidewalks, connector trails, and walk, bike, and roll routes in greater Kingston.

Kingston Policy 22.3. Ensure new development constructs walk, bike, and roll facilities and community connections in accordance with Kitsap County Code and the Kingston Complete Streets Plan.

Kingston Policy 22.4. Provide bicycle parking at transit and ferry facilities, community centers, and commercial uses within the Kingston Countywide Center.

Kingston Strategy 22.a. Explore traffic calming techniques, where safe and feasible within the Kingston UGA.

Kingston Strategy 22.b. Develop and publish an accessibility rating and description for each walk, ride and roll facilities and parks within Kingston to increase community awareness and



user understanding of which sidewalks and trails are accessible to those with mobility limitations.

Kingston Strategy 22.c. Expand sidewalks with development proposals along arterials and collectors, and routes connecting pedestrians and bicyclists within the Kingston UGA.

Kingston Strategy 22.d. Review traffic flow and safety issues for pedestrian and vehicle traffic at SR104 and Barber Cut-off/Parcells Rd in collaboration with WSDOT.

Kingston Strategy 22.e. Expand sidewalks in commercial and residential areas to complete continuous connections between activity centers consistent with Kingston Complete Streets and Kingston Design Standards. These should include:

- Along SR104 from ferry terminal to Lindvog Avenue.
- Along West Kingston Road from Carpenter Creek Bridge to Kingston Middle School.
- Along Ohio Ave NE from SR 104 to Kingston Laborer’s Training School.
- Along Lindvog Ave NE from SR 104 to NE 272nd Street.

Kingston Strategy 22.f. Explore increased scoring for non-motorized facilities in local funding programs such as the Transportation Improvement Program.

Kingston Strategy 22.g. Review all utility easements, tax title strips, and unopened right of ways for potential trail connections. For those utility easements considered as feasible for trail routes, negotiate an appropriate agreement for use as a non-motorized trail and/or route.

Kingston Strategy 22.h. Install fog lines along all public roads within the Kingston UGA to improve the safety of non-motorized users.

Kingston Goal 23.

In support of the Kitsap County Non-Motorized Facilities Plan, provide safe, direct routes to multi-user, regional trails within the county and to regional trails in adjacent counties.

Kingston Policy 23.1. On a regular basis, review the Kitsap County Non-Motorized Facilities Plan for new opportunities and status of existing regional routes and trails.

Kingston Strategy 23.a. Prepare a Kingston Trails Plan that identifies the existing system of community connector and recreational trails and routes. Identify and prioritize the community’s desired projects and additions to extend the range and accessibility of that system of trails and routes.

Kingston Strategy 23.b. Install signs that identify access points and destinations of the various connector trails and routes.

Kingston Strategy 23.c. Coordinate local trails and routes to the Kitsap County Non-Motorized Facility Plan.

Kingston Strategy 23.d. Submit possible connecting trails and routes to the County via the annual TIP process.

Kingston Strategy 23.e. Ensure public notification to include Kingston community groups before approval of requests vacation of rights-of-way.

Kingston Goal 24.

Improve the safety and appearance of walk, bike, and roll facilities within Kingston UGA as recommended in the Complete Streets Study.

Kingston Policy 24.1. Provide clear walk, ride, and roll road crossings of SR 104, West Kingston Road NE, Barber Cut Off Road NE, and Miller Bay Road for pedestrian routes to activity centers including schools and parks.

Kingston Policy 24.2. Encourage connectivity between existing developments, by providing alternate emergency access/egress routes for residential development currently served by a single access roadway.

Kingston Strategy 24.a. Within the Kingston Countywide Center, explore Street Lights on all streets within the UGA.

Kingston Strategy 24.b. Require planting strips between the roadway and sidewalks and bicycle paths with new development, where feasible.

Kingston Strategy 24.c. Review the Kingston Design Standards to ensure consistency with state and local road standards.

CAPITAL FACILITIES AND UTILITIES

Kingston Goal 25.

Provide adequate infrastructure capacity to support development of housing diversity, multi-family, and mixed-use housing in the Kingston UGA.

Kingston Policy 25.1. Provide adequate wastewater infrastructure including new and upgraded pump stations to accommodate growth, with opportunities for private development to construct new and improve existing pump stations.

Kingston Policy 25.2. Provide adequate stormwater infrastructure focused on regional systems.

Kingston Strategy 25.a. Develop new and expanded pump stations (e.g., 41 and 71) and force and gravity sewers to expand capacity for new growth.



Kingston Strategy 25.b. Develop new stormwater facility to facilitate development in the Kingston Countywide Center (e.g., Kingston Regional Stormwater Facility, Bannister Green Street Project, Eastside Green Street Project and Main Street WQ Treatment Project).